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Revision of ^{State Dept.} plan of

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15 Nov 1945 (?)

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draft.]

State Dept. review completed

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ANNEX I

ESTABLISHMENT OF AN INTERDEPARTMENTAL
INTELLIGENCE COORDINATING AUTHORITY

ORGANIZATION

1. Pursuant to a letter from the President, dated September 20, 1945, directing the Secretary of State to "take the lead in developing a comprehensive and coordinated foreign intelligence program for all Federal agencies concerned with that type of activity . . . through the creation of an interdepartmental group, heading up under the State Department, which would formulate plans for (the President's) approval," there is hereby established an Interdepartmental Intelligence Coordinating Authority (I.I.C.A.)

MEMBERSHIP

2. I.I.C.A. The Interdepartmental Intelligence Coordinating Authority will consist of the Secretary of State as Chairman, and the Secretaries of War and the Navy.

3. Additional members. Upon invitation of the Chairman, the head of any other Department or agency may sit as a member of the Authority on matters of particular interest to his Department or agency.

4. Deputies. Any member of the Authority may designate a deputy of the rank of Under or Assistant Secretary who shall have plenary powers.

5. Secretariat. The Authority will be served by a Secretariat, consisting of an Executive Secretary and two Deputy Secretaries appointed by the Chairman, Assistant Secretaries approved by the Authority on the recommendation of the Executive Secretary, and a secretarial staff appointed by the Executive Secretary either from personnel of the Department of State or by detail from other participating agencies. All members of the Secretariat, except the Executive Secretary, shall normally have no other duties. The staff of Assistant Secretaries may be augmented, on approval of

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the Authority, by detail on loan of personnel from agencies other than those represented on the Authority. Administrative services, other than the provision and pay of personnel, will be furnished by the Department of State.

6. Advisory Groups. The Executive Secretary will be advised and assisted in the performance of his duties by two Advisory groups, consisting of a full-time representative of each of the following officials:

a. Advisory Group on Intelligence

- (1) Assistant Chief of Staff, G-2, WDGS
- (2) Director of Naval Intelligence
- (3) Assistant Chief of Air Staff, Intelligence

b. Advisory Group on Security

- (1) Chief Coordinator, Treasury Enforcement Agencies
- (2) Assistant Chief of Staff, G-2, WDGS
- (3) Director of Naval Intelligence
- (4) Director of the Federal Bureau of Investigation

7. Committees. The Authority, upon recommendation of the Executive Secretary, will establish Committees, each of which will cover a major subject, area, or kind of operation within the purview of the Authority.. Such Committees will be the primary means by which the Authority will carry out its missions. Each Committee will consist of an Assistant Secretary as Chairman, who will be detailed full-time from the agency having primary responsibility or interest in that field, and of specially qualified part-time representatives from such other agencies as are determined by the Authority to have major responsibilities in the field. Administrative services for each Committee shall be furnished by the Executive Secretary.

DEFINITIONS

8. Intelligence. As used herein, "intelligence" means all significant information about foreign nations,

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peoples, forces, events, conditions, capabilities, and intentions which we need to know in order to safeguard our national security and further our national interests.

9. Security Intelligence. As used herein, "security intelligence" (sometimes referred to as "counter-intelligence") is the special category of intelligence covering all significant information about hostile persons, movements, ideologies, and activities, whether directed from at home or abroad, which constitute a real or potential threat to the security of our properties, affairs, or institutions.

FUNCTIONS

10. I.I.C.A The Interdepartmental Intelligence Coordinating Authority, in the broad field of foreign intelligence and in the specialized field of internal security and security intelligence, shall be responsible for the following functions:

a. The determination and collation of national intelligence and security objectives and requirements, including those of all departments and agencies.

b. The determination of the most efficient and effective means, in terms of actual operations, for accomplishing these objectives and meeting those requirements.

c. The assignment, through a series of specific operating plans, of operating responsibilities to the various departments, based upon the general responsibilities of each department and the extent and effectiveness of its intelligence facilities.

d. The continuous review of the adequacy and economy of the total intelligence and the total security programs of the government.

e. The establishment and direction of centralized intelligence or security operations when such operations cannot be performed effectively

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by existing department agencies but must be performed centrally for reasons of national policy or because they involve the partial contribution of many agencies.

f. The development of plans, legislation, and other instruments as needed or in readiness for the adjustment of the intelligence or security programs in the event of emergency or other changed conditions.

g. Such other responsibilities as are required to develop comprehensive and coordinated foreign intelligence and security programs for all Federal agencies concerned with those types of activity.

11. Secretariat. Under the supervision and direction of the Executive Secretary, the Secretariat shall:

a. Plan the Authority's program and serve as the executive for carrying it out.

b. Direct and coordinate the activities of the Committees, serve as their charmen, and be responsible for the effective conduct of the Committees' affairs.

c. Present recommendations and plans to the Authority for decision.

d. Develop the document procedure and all other procedures of the Authority and Committees.

e. Provide the Authority and Committees with secretarial service.

f. Maintain the document files, including all correspondence, agenda, minutes, study sheets, decisions, directives, operating plans and manuals.

g. Provide other necessary services.

12. Advisory Groups. Each member of the Advisory Groups shall advise and assist the Executive Secretary in the following manner:

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- a. Act as an informal channel of communication between his agency and the Executive Secretary.
- b. Act as consultant to the Executive Secretary on matters of interest to his agency.
- c. Assist the Executive Secretary in carrying out the program of the Authority insofar as it affects his agency.
- d. Assist the Executive Secretary in procuring necessary personnel and facilities for the Secretariat and Committees from his agency.

✓ 13. Committees. Within the assigned subject, area or kind of operation, each Committee shall:

- a. Develop a detailed statement in compiled and indexed form of the national requirements in its field of activity, including those of any department interested in that field.
- b. Determine the means, in terms of actual operations, for fulfilling those requirements.
- c. Develop, for submission to the Authority, specific operating plans.
- d. Develop, for submission to the Authority, plans for operations in the event of emergency or other changed conditions.
- e. Serve as a continuing group responsible for maintaining a coordinated program and for reviewing the adequacy and efficiency of all operations involved in the carrying out of such a program.
- f. Engage in such other operations only as specifically directed by the Authority.

PROCEDURE

14. Subject to review by the Authority at its request, all procedures shall be established by the Executive Secretary.

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15. The Executive Secretary, in presenting material for the consideration of the Authority, will be responsible for indicating the extent of agreement or disagreement therein, for transmitting in detail proposals in substantial variance from that of the majority of the Committee covering that field of activity, and for indicating his own recommendations.

16. Committees are authorized to establish subordinate working groups and to request assistance in the performance of their functions from individual agencies.

17. When the actual conduct of a centralized intelligence or security operation is directed, the Authority will appoint an executive who shall be responsible to the Authority for the effective conduct of that operation. The personnel (including the executive), funds and facilities required to conduct such an operation shall be provided by the departments participating in the operation in amounts and proportions agreed by them and approved by the Authority, based upon the relative responsibilities and capabilities of the participating departments.

18. The Chairman of the Authority will ascertain and prescribe the occasion for and manner in which the decisions of the Authority will be submitted to the President prior to their promulgation and execution.

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